

## NATURAL RESOURCES

Budget Summary						FTE Position Summary				
Fund	2014-15 Adjusted Base	Governor		2015-17 Change Over Base Year Doubled		2014-15	Governor		2016-17 Over 2014-15	
		2015-16	2016-17	Amount	%		2015-16	2016-17	Number	%
GPR	\$136,943,600	\$117,188,000	\$114,476,400	-\$42,222,800	- 15.4%	277.20	231.52	231.52	- 45.68	- 16.5%
FED	82,536,100	81,248,600	81,221,900	- 2,601,700	- 1.6	494.59	479.84	479.84	- 14.75	- 3.0
PR	35,497,700	35,936,400	35,936,400	877,400	1.2	247.14	244.64	244.64	- 2.50	- 1.0
SEG	<u>319,877,200</u>	<u>319,972,300</u>	<u>318,689,600</u>	<u>- 1,092,500</u>	- 0.2	<u>1,623.11</u>	<u>1,618.95</u>	<u>1,618.95</u>	<u>- 4.16</u>	- 0.3
TOTAL	\$574,854,600	\$554,345,300	\$550,324,300	-\$45,039,600	- 3.9%	2,642.04	2,574.95	2,574.95	- 67.09	- 2.5%
BR		\$21,000,000								

### Budget Change Items

### Departmentwide

#### 1. STANDARD BUDGET ADJUSTMENTS

**Governor:** Provide adjustments to the base budget totaling \$1,870,300 in 2015-16 and \$1,981,200 in 2016-17 as follows: (a) \$3,177,700 annually for turnover reduction (-\$289,800 GPR, -\$580,900 FED, -\$118,700 PR, and -\$2,188,300 SEG); (b) -\$1,064,200 (-\$235,000 GPR and -\$829,200 SEG) in 2015-16 and -\$1,125,600 (-\$235,000 GPR, -\$61,400 FED, and -\$829,200 SEG) in 2016-17 for removal of non-continuing elements from the base; (c) \$2,685,200 annually (\$807,600 GPR, \$394,800 FED, \$659,200 PR, and \$823,600 SEG) for full funding of continuing salaries and fringe benefits; (d) \$3,193,800 annually (\$8,000 PR and \$3,185,800 SEG) for overtime; and (e) \$233,200 (\$35,300 GPR, \$47,000 FED, and \$150,900 SEG) in 2015-16 and \$405,500 (\$61,400 GPR, \$81,700 FED, and \$262,400 SEG) in 2016-17 for full funding of lease and directed moves.

GPR	\$662,300
FED	- 304,900
PR	1,097,000
SEG	<u>2,397,100</u>
Total	\$3,851,500

#### 2. POSITION REDUCTIONS

**Governor:** Delete \$5,024,400 annually (\$86,300 GPR, \$1,148,400 FED, \$207,600 PR, and \$3,582,100 SEG) and 66.09 positions as shown in the following table.

	Funding	Positions
GPR	- \$172,600	- 1.00
FED	- 2,296,800	- 12.75
PR	- 415,200	- 2.75
SEG	<u>- 7,164,200</u>	<u>- 49.59</u>
Total	- \$10,048,800	- 66.09

<u>Program</u>	<u>Title</u>	<u>FTE</u>	<u>Annual Reduction</u>	<u>Fund Source</u>
<b>Educators:</b>				
Fisheries Management	Natural Resources Educator - Advanced	-0.75	-\$63,400	FED
Communication and Education	Natural Resources Educator - Advanced	-1.00	-85,100	FED
	Natural Resources Educator - Advanced	-3.00	-220,000	Conservation Fund SEG
Fisheries Management	Natural Resources Educator - Advanced	-0.25	-21,200	Fish and Wildlife SEG
Parks	Natural Resources Educator - Advanced/Senior	-3.00	-242,700	Parks SEG
Southern Forests	Natural Resources Educator - Senior	-1.00	-80,700	Forestry SEG
Natural Resources Magazine	Natural Resources Program Specialist	-1.00	-81,700	Natural Resources Magazine SEG
Waste Management	Natural Resources Educator - Advanced	-1.00	-79,400	Environmental Management SEG
Subtotal		-11.00	-874,200	
<b>Science Services:</b>				
	Natural Resources Scientist - Advanced/Senior	-9.25	-914,000	FED
	Chemist- Advanced/Senior	-1.25	-103,800	PR
	Natural Resources Research Scientist - Advanced/Senior	-7.40	-793,000	Conservation Fund SEG
	Natural Resources Research Scientist - Advanced	-0.50	-50,400	Nonpoint SEG
Subtotal		-18.40	-1,861,200	
<b>Vacancies:</b>				
<u>Land and Forestry Program</u>				
Wildlife Management	Natural Resources Area Supervisor	-2.00	-138,400	Fish and Wildlife SEG
	Wildlife Biologist- Advanced/Senior	-2.00	-96,900	Fish and Wildlife SEG
	Wildlife Biologist	-1.00	-53,000	Fish and Wildlife SEG
	Wildlife Technician - Advanced	-0.50	-25,600	Fish and Wildlife SEG
Facilities and Lands	Wildlife Technician - Advanced	-1.00	-38,300	Conservation Fund SEG
Parks	Ranger	-5.00	-311,700	Parks SEG
Forestry	Forester- Senior	-3.00	-207,600	Forestry SEG
	Forestry Specialist	-1.00	-69,200	Forestry SEG
	Natural Resources Region Team Supervisor	-1.00	-69,200	Forestry SEG
Endangered Resources	Conservation Biologist - Advanced	-2.00	-116,000	Endangered Resources SEG
<u>Air and Waste Program</u>				
Remediation and Redevelopment	Hydrogeologist	-1.00	-53,100	FED
Waste Management	Information Systems Comprehensive Services - Senior	-1.00	-86,300	GPR*
Air Management	Air Management Specialist - Advanced/Senior	-1.50	-103,800	Air Emissions Fees PR
<u>Enforcement and Science Program</u>				
Law Enforcement	Natural Resources Law Enforcement Supervisor	-0.50	-34,600	Conservation Fund SEG
<u>Water Program</u>				
Fisheries Management	Fisheries Technician	-0.75	-32,800	FED
Fisheries Management	Fisheries Technician- Advanced	-0.44	-25,600	Fish and Wildlife SEG
Fisheries Management	Fisheries Biologist- Senior	-2.00	-138,400	Fish and Wildlife SEG
Fisheries Management	Natural Resources Region Team Supervisor	-4.00	-276,800	Fish and Wildlife SEG
Fisheries Management	Natural Resources Staff Specialist	-2.00	-138,400	Fish and Wildlife SEG
<u>Customer Assistance and Employee Services (CAES) Program</u>				
Finance	Accountant- Advanced	-1.00	-80,900	Conservation Fund SEG
Finance	Financial Management Supervisor	-1.00	-81,000	Conservation Fund SEG
Community Financial Assistance	Natural Resources Financial Assistance Specialist - Senior	-1.00	-34,600	Conservation Fund SEG
Community Financial Assistance	Natural Resources Liaison Specialist	-1.00	-34,600	Conservation Fund SEG
CAES Program Management	Program Assistant - Advanced	-1.00	-42,200	Conservation Fund SEG
Subtotal		-36.69	-2,289,000	
Total		-66.09	-5,024,400	

\* This position is currently filled.

The administration indicates that the positions identified as vacant were based on position classification types which had consistent vacancies over several years. This differs from the long-term vacancies identified in other agencies which were based on positions which had been vacant for more than twelve months.

### **3. STEWARDSHIP LAND ACQUISITION RESTRICTIONS**

**Governor:** Specify that, beginning with fiscal year 2015-16, the Department may not obligate moneys from the land acquisition subprogram of the reauthorized Warren Knowles Gaylord Nelson Stewardship program if the annual general fund debt service on amounts obligated under the reauthorized stewardship program exceeds \$54,305,700. Administration officials indicate that they do not believe any of the \$176 million BR authorized for the last five years of the land acquisition subprogram could be obligated under the bill.

Under the Warren Knowles-Gaylord Nelson Stewardship program, DNR acquires land and provides grants to local units of government and non-profit conservation organizations (NCOs) for land acquisition, easements, and nature-based outdoor recreational property development activities. The state generally issues 20-year tax-exempt general obligation bonds to support the stewardship program. Debt service for stewardship bonding is primarily funded from a sum sufficient general purpose revenue (GPR) appropriation with a portion of the funding coming from the forestry account of the conservation fund (\$13.5 million annually). 2013 Act 20 reduced total stewardship program authorized bonding by \$63.5 million (to \$1,365.5 million) and specifies that DNR may not obligate more than \$47.5 million in fiscal year 2013-14, not more than \$54.5 million in fiscal year 2014-15 and in fiscal year 2015-16, and not more than \$50 million in each year from 2016-17 through 2019-20. Beginning in fiscal year 2011-12, any bonding authority remaining unobligated at the end of a fiscal year may not be used in future fiscal years. Bonding allocations under current law and under the bill are shown in the following table.

## Stewardship Bonding Allocations by Subprogram

### *Current Law*

	<u>FY16</u>	<u>FY17</u>	<u>FY18</u>	<u>FY19</u>	<u>FY20</u>
<b>Land Acquisition:</b>					
DNR Acquisitions	\$19,260,000	\$22,260,000	\$22,260,000	\$22,260,000	\$22,260,000
NCO Acquisitions	12,000,000 <sup>a</sup>	12,000,000 <sup>a</sup>	12,000,000 <sup>a</sup>	12,000,000 <sup>a</sup>	12,000,000 <sup>a</sup>
County Forest Grants					
BCPL Natural Areas	0	1,000,000	1,000,000	1,000,000	1,000,000
County Dam Safety Grants	<u>740,000</u>	<u>740,000</u>	<u>740,000</u>	<u>740,000</u>	<u>740,000</u>
Subtotal	\$32,000,000	\$36,000,000	\$36,000,000	\$36,000,000	\$36,000,000
<b>Recreational Boating Aids</b>	\$2,500,000	\$2,500,000	\$2,500,000	\$2,500,000	\$2,500,000
<b>Property Development and Local Assistance:</b>					
DNR Property Development	\$6,500,000	\$5,000,000	\$5,000,000	\$5,000,000	\$5,000,000
Motorized Stewardship <sup>b</sup>	500,000	500,000	500,000	500,000	500,000
Kettle Moraine Springs Fish Hatchery	7,000,000	0	0	0	0
Local Assistance Grants	<u>6,000,000</u>	<u>6,000,000</u>	<u>6,000,000</u>	<u>6,000,000</u>	<u>6,000,000</u>
Subtotal	\$20,000,000	\$11,500,000	\$11,500,000	\$11,500,000	\$11,500,000
Total	\$54,500,000	\$50,000,000	\$50,000,000	\$50,000,000	\$50,000,000

### *Governor*

	<u>FY16</u>	<u>FY17</u>	<u>FY18</u>	<u>FY19</u>	<u>FY20</u>
<b>Land Acquisition:</b>					
DNR Acquisitions	\$0	\$0	\$0	\$0	\$0
NCO Acquisitions	0	0	0	0	0
County Forest Grants	0	0	0	0	0
BCPL Natural Areas	0	0	0	0	0
County Dam Safety Grants	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Subtotal	\$32,000,000 <sup>c</sup>	\$36,000,000 <sup>c</sup>	\$36,000,000 <sup>c</sup>	\$36,000,000 <sup>c</sup>	\$36,000,000 <sup>c</sup>
<b>Recreational Boating Aids</b>	\$2,500,000	\$2,500,000	\$2,500,000	\$2,500,000	\$2,500,000
<b>Property Development and Local Assistance:</b>					
DNR Property Development	\$6,500,000	\$5,000,000	\$5,000,000	\$5,000,000	\$5,000,000
Motorized Stewardship <sup>b</sup>	500,000	500,000	500,000	500,000	500,000
Kettle Moraine Springs Fish Hatchery	7,000,000	7,000,000	7,000,000	0	0
Local Assistance Grants	<u>6,000,000</u>	<u>6,000,000</u>	<u>6,000,000</u>	<u>6,000,000</u>	<u>6,000,000</u>
Subtotal	\$20,000,000	\$11,500,000 <sup>d</sup>	\$11,500,000 <sup>d</sup>	\$11,500,000	\$11,500,000
Total	\$54,500,000	\$50,000,000	\$50,000,000	\$50,000,000	\$50,000,000

<sup>a</sup> DNR plans to utilize unspent NCO acquisition funds from the prior year for county forest grants under provisions of 2013 Act 20.

<sup>b</sup> Motorized stewardship projects (for ATV, UTV, and snowmobile trail projects) are subtracted from the DNR property development allocation. DNR indicates they plan to allocate \$500,000 annually for motorized stewardship projects.

<sup>c</sup> Authorized, but could not be obligated given debt service threshold.

<sup>d</sup> Although the bill would require \$18.5 million in allocations in fiscal year 2016-17 and 2017-18, only \$11.5 million is statutorily authorized.

Currently, under the land acquisition subprogram, DNR may obligate not more than \$32 million in fiscal year 2015-16 and not more than \$36 million in each year from fiscal year 2013-14 through 2019-20, and must set aside \$12 million annually for grants to NCOs and set aside \$1 million annually to acquire land from the Board of Commissioners of Public Lands (BCPL) in fiscal years 2016-17 through 2019-20. The land acquisition subprogram may also be utilized for grants to counties to acquire land to be included in a county forest. Under the bill, the Department would be prohibited from obligating any funds under the land acquisition subprogram of the reauthorized stewardship program (bonding authority of up to \$1,134,500 authorized for the 20 fiscal years from 2000-01 through 2019-20), if the annual general fund debt service on amounts obligated under the reauthorized program exceeds \$54,305,700. While it is unclear under the bill when this provision would be triggered, the administration indicates that the intent was that DNR not obligate funds under the land acquisition subprogram of the reauthorized program if, in the prior fiscal year, the GPR debt service on the reauthorized program exceeded \$54,305,700. The following table shows actual 2013-14 and budgeted 2014-15 through 2016-17 stewardship-related debt services costs.

#### **Stewardship Debt Repayments**

	<u>2013-14 Actual</u>	<u>2014-15 Base</u>	<u>Governor</u>	
			<u>2015-16</u>	<u>2016-17</u>
GPR	\$73,464,500	\$76,307,000	\$74,935,700	\$71,306,200
SEG	<u>13,500,000</u>	<u>13,500,000</u>	<u>13,500,000</u>	<u>13,500,000</u>
Total	\$86,964,500	\$89,807,000	\$88,435,700	\$84,806,200

While the majority of the debt service shown in the table is related to the stewardship program, a portion of the payments are related to bonding mostly authorized prior to the creation of the first stewardship program for several similar recreational land acquisition programs, and for a local dam repair and removal grant program. Of the total \$87 million expended in fiscal year 2013-14, approximately \$64 million was for principal repayment and interest related to the reauthorized stewardship program and approximately \$21 million was for the original stewardship program (the \$231 million BR authorized for the 10 years from 1990-91 through 1999-2000).

[Bill Section: 962]

#### **4. STEWARDSHIP FUNDING FOR KETTLE MORaine SPRINGS FISH HATCHERY**

**Governor:** Specify that an additional \$14 million in existing Knowles-Nelson Stewardship Program bonding authority from the property development and local assistance subprogram be designated for infrastructure improvements to the Kettle Moraine Springs Fish Hatchery in Sheboygan County, including \$7 million in fiscal year 2016-17 and \$7 million in fiscal year 2017-18. Further, specify that s. 23.0917(5g) of the statutes, which prohibits the Department from obligating an unobligated amount appropriated for a subprogram in a given year in subsequent fiscal years, does not apply with respect to amounts obligated before July 1, 2018, for infrastructure improvements to the Kettle Moraine Springs fish hatchery. [An

amendment would be needed to implement this intent.]

[Bill Sections: 960 and 991]

## 5. TRANSFERS WITHIN APPROPRIATIONS

**Governor:** Authorize several transfers within the same appropriation including: (a) in the Land Division transfer 1.0 position and \$51,500 SEG annually from southern forests to parks to correct an earlier error and transfer 1.0 position and \$62,600 SEG from land program management to parks to offset the reduction of 1.0 position under 2013 Act 20 (as part of the reduction of 32.1 positions); (b) in the Air and Waste Division, move \$75,700 SEG from the Unallotted reserve line to the one-time funding line in each year for PECFA and brownfields administration; (c) in the Water Division, transfer 3.0 positions (2.0 FED and 1.0 SEG) and \$286,500 (\$200,500 FED and \$86,000 SEG) from water quality to watershed management and transfer 4.13 positions (1.0 GPR, 2.10 FED, 0.50 PR, and 0.53 SEG) and \$359,500 (\$98,400 GPR, \$174,100 FED, \$43,900 PR, and \$43,100 SEG) from watershed management to water quality related to the establishment of the Bureau of Water Quality under 2013 Act 20, and transfer 3.0 FED positions from drinking water and groundwater to water quality to correct an error in the adjusted base; and (d) in the Division of Administration and Technology and Division of Customer Assistance and Employee Services, transfer 3.10 positions (2.60 SEG and 0.50 PR) and \$284,700 (\$255,300 SEG and \$29,400 PR) between subprograms intended to better align with current workload.

## 6. TRANSFERS BETWEEN APPROPRIATIONS

**Governor:** Make several transfers between DNR appropriations as follows:

### Transfers Intended to Better Align With Current Work Performed

<u>Position</u>	<u>Annual Transfer</u>	<u>Fund Source</u>	<u>FTE</u>	<u>Transfer From</u>	<u>Transfer To</u>
Stewardship Grant Manager	\$196,800	2.00	SEG	Community Financial Assistance	Facilities and Lands
Natural Resources Customer Services Representative- Senior	61,900	1.00	SEG	Management and Budget	Customer Service and Licensing
Natural Resources Customer Services Representative- Senior	26,000	0.50	GPR	Human Resources	Customer Service and Licensing
Payroll and Benefits Specialist	8,300	0.15	SEG	Community Financial Assistance	Human Resources
Attorney	<u>13,800</u>	<u>0.10</u>	SEG	Watershed Management	Legal Services
Total	\$306,800	3.75			

In addition, modify the title under s. 20.370 (3) of the appropriation to read "Public Safety and Business Support" rather than "Enforcement and Science". Transfer all positions in the Office of Business Support and Sustainability from the Division of Customer Assistance and

Employee Services (CAES) to the Public Safety and Business Support program as shown in the following table:

**Office of Business Support and Sustainability**

<u>Amount</u>	<u>FTE</u>	<u>Fund Source</u>
\$1,559,400	16.00	GPR
1657,800	15.5	PR
<u>664,900</u>	<u>7.5</u>	SEG
\$3,882,100	39.00	

Of the 39 positions shown in the table, 38 would be housed in the new Office of Business Support budgetary subprogram, while 1.0 natural resources program coordinator position and \$69,200 GPR would be transferred to the integrated science services subprogram. 2013 Act 32 established the Office of Business Support and Sustainability as a budgetary subprogram under the CAES Division and transferred Cooperative Environmental Assistance (CEA) staff from the Air and Waste Division and Office of Energy and Environmental Analysis (OEEA) staff from the Bureau of Science Services in the Enforcement and Science Division to the Office of Business Support and Sustainability in the CAES Division. CEA staff provide pollution prevention, regulatory assistance, and industry recognition to Wisconsin businesses across a variety of business sectors and OEEA staff are responsible for coordinating the review of all proposed energy and utility projects in Wisconsin.

[Bill Section: 623]

## **7. CONVERT NATURAL RESOURCES BOARD TO AN ADVISORY COUNCIL**

**Governor:** Delete statutory language creating the Natural Resources Board. Instead, specify the Department of Natural Resources (DNR) is under the direction and supervision of the Secretary of DNR and the Department is the body through which all governmental agencies and nongovernmental agencies may coordinate their policies, plans, and activities with regard to Wisconsin outdoor recreation resources. Further, create a seven-member Natural Resources Council (membership requirements would remain the same as the current law Natural Resources Board membership requirements). Specify member terms are six years (rather than staggered six year terms under current law). In addition, specify that the individuals who are members of the Natural Resources Board on the day before the effective date of the budget act are the initial members of the Natural Resources Council and initial members serve terms ending on July 1 of the year in which their term on the Board would have expired. Delete statutory references to "Natural Resources Board" and replace them with "Secretary" or "Department" as applicable [for example, the bill would specify that the Conservation Congress serve in an advisory capacity to the Secretary of DNR (rather than to the Natural Resources Board) on all matters under the jurisdiction of the Secretary (rather than the Board)]. In addition, delete members of the Natural Resources Board from the exemption from liability under s. 29.944 of the statutes and from visitorial powers of the Department under s. 281.96 of the statutes (due to the fact that the

Council would not have regulatory authority or official powers).

Under current law, the statutes generally specify board-directed departments are to have advisory, policy-making and regulatory authorities vested in the board, while the secretary is to hold administrative powers. The Department of Natural Resources, however, is created “under the direction and supervision” of the Natural Resources Board, while the DNR Secretary, in whom administrative powers are vested, is nominated by the Governor and confirmed with the advice and consent of the Senate. The seven-person Natural Resources Board consists of three members from the territory north, and three members of the territory south, of a line running east and west through the south limits of the city of Stevens Point, and one member from the state at large. In addition, at least one member is required to have an agricultural background and at least three members generally must have held an annual hunting, fishing, or trapping license in at least seven of the previous 10 years.

Under the bill, many characteristics of the current Natural Resources Board would be retained by the Council, including the body's size, membership, and member terms (although the bill would specify that the Council members serve six-year terms rather than staggered six-year terms). However, the Council would have no policy-making role such as that under current law for approving proposed administrative rules (such as rules establishing hunting seasons). Rather, the Council would advise the DNR Secretary on making and implementing policy. Council members are reimbursed for their actual and necessary expenses incurred in the performance of their duties, but are not otherwise compensated for their services. The Council would not retain any of the specified oversight or review of certain projects (such as land acquisitions or land sales) of the Natural Resources Board. For example, current law specifies that if a stewardship program land transaction includes a prohibition of a nature based outdoor recreational activity, four or more members of the Natural Resources Board are required to concur in the determination that the prohibition is necessary, in order for the transaction to be approved by the Board. Also, under current law, a determination to prohibit hunting, fishing, or trapping in a state park or a portion of a state park requires four or more members of the Natural Resources Board to concur in that determination. Under the bill, approval of stewardship land acquisitions with proposed prohibitions of access and determinations of prohibitions of hunting, fishing, or trapping in state parks would be made by the Secretary. Similarly, authority to sell certain state lands and the requirement to offer at least 10,000 acres of DNR lands outside project boundaries would be shifted from the Board to the Secretary.

[Bill Sections: 101, 102, 149 thru 159, 162, 163, 248, 947, 949, 951 thru 957, 961, 963, 966, 971, 975 thru 986, 993 thru 996, 1051 thru 1053, 1060, 1063, 1066, 4112, 4116, 4188, 4202, 4204, 4206, 4209, 4352, 4358 thru 4360, and 9132(2)]

## **8. LAPSE REQUIREMENT**

**Governor:** Specify that the 2013 Act 145 requirement that DNR lapse \$3,008,000 to the general fund from the unencumbered balances of GPR and PR appropriations in 2015-16 would also apply to 2016-17. (See "Budget Management and Compensation Reserves.")



## 9. DEBT SERVICE REESTIMATE

GPR	- \$25,796,000
SEG	- 2,079,200
Total	- \$27,875,200

**Governor:** Delete \$8,218,900 (-\$7,522,700 GPR and -\$696,200 SEG) in 2015-16 and \$19,656,300 (-\$18,273,300 GPR and -\$1,383,000 SEG) in 2016-17 to reflect a reestimate of debt service payments on bonds issued for various DNR programs as shown in the following table:

	Adjusted Base	2015-16 Chg. To Base	2015-16 Estimate	2016-17 Chg. To Base	2016-17 Estimate	Total Biennial Change	
Stewardship and predecessors, dam safety	\$76,307,000	-\$1,371,300	\$74,935,700	-\$5,000,800	\$71,306,200	-\$6,372,100	GPR
Water pollution abatement	9,871,500	-4,970,800	4,900,700	-9,871,500	0	-14,842,300	GPR
Administrative facilities	5,428,500	-78,100	5,350,400	-171,900	5,256,600	-250,000	GPR
Combined sewer overflow	5,138,400	-1,209,700	3,928,700	-3,181,400	1,957,000	-4,391,100	GPR
Municipal clean drinking water grants	270,400	107,200	377,600	-47,700	222,700	59,500	GPR
Water pollution abatement	8,000,000	0	8,000,000	-550,800	7,449,200	-550,800	Environmental SEG
Rural nonpoint source grants- priority watershed program	7,965,700	-198,100	7,767,600	-1,055,400	6,910,300	-1,253,500	Environmental SEG
Administrative facilities	5,058,100	-148,400	4,909,700	131,600	5,189,700	-16,800	Conservation SEG
Remedial action	3,385,300	-108,000	3,277,300	-275,700	3,109,600	-383,700	Environmental SEG
Urban nonpoint source and municipal flood control grants	3,193,800	-61,000	3,132,800	-41,300	3,152,500	-102,300	Environmental SEG
Contaminated sediment cleanup	1,786,400	-61,900	1,724,500	318,100	2,104,500	256,200	Environmental SEG
Rural nonpoint source grants- targeted runoff management	1,525,000	-1,200	1,523,800	197,400	1,722,400	196,200	Environmental SEG
Administrative facilities	883,700	-78,900	804,800	-73,200	810,500	-152,100	Environmental SEG
Dam repair and removal	543,600	-38,500	505,100	-17,400	526,200	-55,900	Conservation SEG
Land acquisition	16,500	-200	16,300	-16,300	200	-16,500	Conservation SEG
Total	\$129,373,900	-\$8,218,900	\$121,155,000	-\$19,656,300	\$109,717,600	-\$27,875,200	

## 10. AIDS IN LIEU OF TAXES REESTIMATE

GPR	\$1,806,600
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**Governor:** Provide \$678,300 GPR in 2015-16 and \$1,128,300 GPR in 2016-17 to reflect estimated aids in lieu of property tax payments. Total payments for aids in lieu of property taxes primarily related to lands acquired since 1992 are estimated at \$14.3 million in 2015-16 and \$14.8 million in 2016-17. This includes \$5,470,000 annually from forestry account SEG, while the remainder is paid from a sum sufficient GPR appropriation.

Since 1992, when DNR acquires land, the Department pays aids in lieu of property taxes on the land to the municipality (city, village, or town) in which the land is located under a formula generally intended to provide an amount similar to the property tax that would have been due on the property at the time it was purchased, adjusted annually to reflect changes in the equalized valuation of all land, excluding improvements in the taxation district. The municipality then pays each taxing jurisdiction (including the county and school district) a proportionate share of the payment, based on its levy. Aids in lieu of property taxes are paid on property beginning for the tax year after it was purchased.

## 11. PROGRAM REVENUE REESTIMATE

PR	- \$52,200
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**Governor:** Delete \$26,100 annually in a program revenue appropriation for all moneys received as environmental impact statement fees related to electric power generating projects. The administration indicates no fees have been received for at least five years. The appropriation would be budgeted at \$0 annually beginning in 2015-16.

## 12. CONSOLIDATE MARKETING SERVICES IN TOURISM

	Funding	Positions
FED	\$0	- 2.00
SEG	- 359,800	- 7.00
Total	- \$359,800	- 9.00

**Governor:** Delete 7.0 positions (6.0 communications specialist- advanced and 1.0 natural resources educator- advanced) identified by the administration as being generally related to marketing or communications. Associated funding (\$157,400 FED and \$444,500 SEG annually) would be reallocated from permanent position salaries and fringe benefits to supplies and services. In addition, delete \$179,900 SEG annually and 2.0 communications specialists- advanced positions.

Program	Title	FTE	Annual Reduction	Fund Source
<b>Office of Marketing</b>				
Customer Service and				
Licensing	Communications Specialist- Advanced	-1.00		FED
Air Management	Communications Specialist- Advanced	-1.00		FED
Communication and				
Education	Communications Specialist- Advanced	-4.00		Conservation Fund SEG
Communication and				
Education	Natural Resources Educator- Advanced	-1.00		Conservation Fund SEG
Subtotal		-7.00		
<b>Additional Communications Reductions</b>				
Communication and				
Education	Communications Specialist- Advanced	-1.00	-\$92,700	Conservation Fund SEG
Law Enforcement	Communications Specialist- Advanced	-1.00	-87,200	Conservation Fund SEG
Subtotal		-2.00	-179,900	
Total		-9.00	-\$179,900	

The provision is intended to consolidate various functions related to marketing of the state or state agency services in the Department of Tourism, which currently markets the state as a destination for tourists and other travelers. Tourism would be provided staffing and funding for an Office of Marketing, and Tourism would charge agencies for marketing services. The bill would not provide for the transfer of any incumbent employees to Tourism. Additional information on the Office of Marketing is available under "Tourism."

## 13. TRANSFER VACANT POSITION TO DEPARTMENT OF ADMINISTRATION FOR INFORMATION TECHNOLOGY PROCUREMENT

	Funding	Positions
PR	- \$201,000	- 1.00

**Governor:** Transfer 1.0 vacant information services comprehensive consultant position to

the Department of Administration for strengthening information technology and services procurement. Delete \$100,500 annually from the Department's geographic information systems operations- program revenue services appropriation associated with the position. [See "Administration -- Transfers."]

**14. ATTACH LOWER WISCONSIN STATE RIVERWAY BOARD AND KICKAPOO VALLEY RESERVE TO DNR**

	<b>Funding</b>	<b>Positions</b>
PR	\$448,800	1.25
SEG	<u>1,395,200</u>	<u>2.75</u>
Total	\$1,844,000	4.00

**Governor:** Attach the Lower Wisconsin State Riverway Board (LWSRB) and the Kickapoo Valley Reserve (KVR) Management Board to the Department of Natural Resources (DNR), rather than the Department of Tourism, for administrative purposes. Create the following appropriations for the Kickapoo Valley Reserve under DNR:

<u>Appropriation</u>	<u>Fund Source</u>	<u>Annual Funding</u>	<u>Positions</u>
Program services and operations	PR	\$157,800	1.00
Law enforcement services	PR	66,600	0.25
Gifts and grants	PR	0	0.00
Federal funds	FED	0	0.00
General program operations	SEG	417,600	2.75
Aids in lieu of property taxes	SEG	<u>280,000</u>	<u>0.00</u>
Total		\$922,000	4.00

In addition to the funding and position transfers, the bill includes standard directives: (a) transferring all LWSRB and KVR assets, liabilities, tangible personal property, and current contracts from Tourism to DNR; and (b) providing for the transfer of incumbent KVR employees, and preserving all rights and statutes employees may have earned prior to transfer. (No language regarding employees of the LWSRB is included, as the agency and its two staff would continue to be budgeted separately from DNR, while KVR appropriations would be transferred from a separate program under Tourism and incorporated into the DNR land and forestry program budget schedule.) The transfers would take effect on the bill's effective date.

Additional information on the transfers is available in the entries under Lower Wisconsin State Riverway Board and Tourism.

[Bill Sections: 104, 105, 218, 219, 363, 642 thru 648, 806, 965, 998 thru 1003, 1059, 1064, 1423, 1424, 3581, 4215, 4216, 9144(1), and 9144(2)]

**15. ELIMINATE GRANTS TO NONPROFIT CONSERVATION ORGANIZATIONS**

GPR	- \$45,600
SEG	<u>- 2,271,000</u>
Total	- \$2,316,600

**Governor:** Eliminate grants to nonprofit conservation organizations (NCOs) as shown in the following table. In addition, repeal the obsolete reference to the seven annual installments of \$400,000 that were made from 2005-06 through 2011-12

from the recreational boating project aids appropriation to the Fox River Navigational System Authority.

<u>Grant Recipient</u>	<u>Enabling Statute</u>	<u>Awarded 2013-14</u>	<u>Base 2014-15</u>	<u>Governor 2015-16</u>	<u>Governor 2016-17</u>	<u>Biennial Total</u>	<u>Source</u>
Sporting Heritage	s. 29.605	\$0	\$0*	\$0	\$0	\$0	GPR/unspecified
Great Lakes Timber Professionals Assoc. & Wisconsin County Forests Association	s. 26.105	300,000	300,000*	0	0	0	Forestry SEG
National Off-Highway Vehicle Insurance Services Group (NOHVIS)	s. 23.33(5m)	297,000	297,000	-297,000	-297,000	-594,000	ATV SEG
Wisconsin Lakes	s. 281.69(1r)	200,000	200,000	-200,000	-200,000	-400,000	Water Resources SEG
Great Lakes Timber Professionals Association - Master Loggers	s. 26.39(7)	69,600	148,500	-148,500	-148,500	-297,000	Forestry SEG
Gathering Waters, Inc.	s. 23.0955	138,300	138,300	-138,300	-138,300	-276,600	Water Resources/Forestry SEG
Natural Resources Foundation	s. 23.0956	84,100	84,100	-84,100	-84,100	-168,200	Water Resources/Forestry SEG
Urban Forest Protection	s. 23.0957	74,200	74,200	-74,200	-74,200	-148,400	Forestry SEG
Ice Age Trail Alliance	s. 23.295	74,200	74,200	-74,200	-74,200	-148,400	Forestry SEG
River Alliance of Wisconsin Resources/Forestry SEG	s. 281.72	69,200	69,200	-69,200	-69,200	-138,400	Water
County Forests Association	s. 28.11(5m)	50,000	50,000	-50,000	-50,000	-100,000	Forestry SEG
Wild Rivers Interpretive Center	s. 30.255	22,800	22,800	-22,800	-22,800	-45,600	GPR
Subtotal DNR		\$1,379,400	\$1,758,300	-\$1,158,300	-\$1,158,300	-\$2,316,600	
Northern Great Lakes Center - Historical Society	s. 20.245(1)(y)	61,100	50,900	-52,400	-52,400	-\$104,800	Forestry SEG
Total		\$1,440,500	\$1,809,200	-\$1,210,700	-\$1,210,700	-\$2,421,400	

\*The sporting heritage grant is to be from existing funds, and the timber study is one-time funding (\$300,000) in 2014-15 removed as a standard budget adjustment for 2015-17.

Under current law, there are several Department of Natural Resources (DNR) grants statutorily directed to non-profit conservation organizations (NCOs) primarily using the segregated conservation fund. These grants have often been provided to NCOs to assist the Department or other NCOs for a variety of conservation-related efforts.

*Sporting Heritage.* Under 2013 Act 20, DNR is required to provide a Wisconsin non-profit organization established in Wisconsin for outdoor education, recruitment, and retention of sportsmen and sportswomen a grant of \$500,000 during the 2013-15 biennium, including providing \$200,000 GPR on a one-time basis in 2013-14, and \$300,000 from an unspecified existing source in 2014-15. Each subsequent biennium (beginning with the 2015-17 biennium), DNR must provide a grant of \$450,000 from an unspecified source, with the recipient required to provide \$150,000 in matching funds.

*Great Lakes Timber Professionals Association and Wisconsin County Forests Association.* 2013 Act 20 also directs DNR to provide a grant of \$300,000 in fiscal year 2013-14 and \$300,000 in fiscal year 2014-15 in one-time funding from the forestry account of the conservation fund to the Great Lakes Timber Professionals Association (GLTPA) and the Wisconsin County Forests Association (WCFA) for a comprehensive study of DNR forestry practices and forest fire prevention practices. While no funding would be provided in 2015-17 under the Act 20 provision, the requirement that a report be prepared on the results of the study would be repealed. Currently, the report would be submitted to DNR, the Council on Forestry

and the appropriate standing committees of the Legislature.

*National Off-Highway Vehicle Insurance Services Group (NOHVIS).* The all-terrain vehicle (ATV) safety enhancement grant program was created under 2001 Act 16. Available funding is awarded in the form of a grant to a non-profit organization. The statutes require that the organization be a nonstock corporation organized in Wisconsin that promotes the operation of ATVs in a manner that is safe and responsible, that does not harm the environment, and that does not conflict with the laws, rules, and departmental policies that relate to the operation of ATVs. No match is required. Each year, the grant has been provided to the National Off-Highway Vehicle Insurance Services Group, Inc.

*Wisconsin Lakes.* Under the lake protection grant program, since fiscal year 1998-99, DNR has primarily awarded one lake classification technical assistance contract for \$200,000 water resources account SEG annually to Wisconsin Lakes.

*Great Lakes Timber Professionals Association- Master Loggers and Logger Safety.* Beginning in 2006-07 funding has been provided for grants of up to 50% of the cost of certification for individuals pursuing master logger certification through the Great Lakes Timber Professionals Association (GLTPA) (formerly the Wisconsin Professional Loggers Association, which merged with the GLTPA in 2011), and since 2009 Act 28, grants for up to 50% of the cost of receiving safety training. Reimbursement is provided to GLTPA for up to 50% of eligible certification or training costs.

*Gathering Waters, Inc.* Annually since 1996-97, DNR has provided a grant to a Wisconsin-based non-stock, nonprofit corporation. The nonprofit conservation organization [as described in section 501(c)(3) or (4) of the Internal Revenue Code (IRC)] must meet all of the following requirements to be eligible for the grant: (a) have an exemption from the federal income tax; (b) provide support to nonprofit conservation organizations (NCOs); (c) have a board of directors that has a majority of members who are representatives of NCOs; and (d) provide \$25,000 to be used with the grant and submit an annual report. The grant was awarded to Gathering Waters, Inc. beginning in 1996-97 (the group has received the grant every year since).

*National Resources Foundation.* Funding was provided beginning in 2000-01, split-funded evenly between the forestry and water resources account of the conservation fund, for a non-stock, nonprofit corporation that meets the following requirements: (a) the criteria under section 501(c)(3) or (4) of the IRC; (b) is organized in the state; (c) is exempt from taxation under section 501 of the IRC; and (d) is created to accept and utilize private contributions made to protect and enhance the state's natural resources. No match is required. In each year, the grant has been awarded to the Natural Resources Foundation of Wisconsin.

*Urban Forest Protection.* Since 1999, forestry account funding is provided to a federally tax-exempt non-stock, nonprofit corporation as described in section 501(c)(3) or (4) of the IRC and organized for urban forest and water resource protection and urban open space purposes. To be eligible to receive the grant the corporation must provide \$25,000 in matching funds and submit an annual report to DNR and the Legislature detailing the activities for which the grant was expended. In fiscal years 2007-08 through fiscal year 2012-13, the grant was awarded to the River Revitalization Foundation (of Milwaukee). In fiscal year 2013-14, the grant was awarded

to the Baird Creek Preservation Foundation (Green Bay).

*Ice Age Trail Alliance.* The forestry account also supports an annual grant to a federally tax-exempt non-stock, nonprofit corporation as described in section 501(c)(3) or (4) of the IRC and organized for the purposes of establishing, maintaining, and promoting the Ice Age Trail. The corporation must provide \$25,000 in matching funds and submit an annual report to DNR and the Legislature detailing the activities for which the grant was expended. The grant has been awarded to the Ice Age Trail Alliance (formerly the Ice Age Park and Trail Foundation) each year.

*River Alliance of Wisconsin.* The 1999-01 biennial budget provided funds for one or more contracts to federally tax-exempt non-stock, nonprofit corporations as described in section 501(c)(3) or (4) of the IRC that provide organizational and technical assistance to community-based river protection groups. The corporation is required to contribute \$1 for each \$3 in state grant funds. Each year, one contract has been awarded to the River Alliance of Wisconsin.

*County Forests Association.* 2007 Act 20 expanded the eligible uses of county forest administrator grants to include up to 50% of a county's dues to a nonprofit organization that provides leadership, counsel, and continuity to a county forest administrator and their respective forestry committee and also functions as an organizational liaison to DNR. Total grant awards may not exceed \$50,000 annually. Since fiscal year 2007-08, \$50,000 forestry SEG annually has been provided to counties for dues paid to the Wisconsin County Forests Association (WCFA). Under the bill, county forest administrator grants could no longer be used for dues to the WCFA.

*Wild Rivers Interpretive Center.* Since 2007-08, DNR has been directed to provide a grant annually to the Florence Wild Rivers Interpretive Center to be used for park and recreational uses, forestry education, and tourist information provided by the center and for its operational costs. No match is specified.

*Northern Great Lakes Visitor Center - Historical Society.* While not budgeted in DNR, since 1997 forestry account SEG has been provided to the State Historical Society for 1.0 position for interpretive programming at the Northern Great Lakes Visitor Center near Ashland in Bayfield County. The bill would delete this support. (See "Historical Society.")

[Bill Sections: 560, 629 thru 633, 635 thru 637, 639, 948, 950, 958, 959, 964, 967 thru 970, 974, 992, 997, 1032, 1036, 1049, 1057, 1062, 1065, 2531, 3949, 3950, and 4190 thru 4198]

## 16. PAYMENTS TO STATE LAB OF HYGIENE

GPR	\$2,662,200
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**Governor:** Provide \$2,662,200 GPR beginning in 2016-17 for payments to the State Laboratory of Hygiene and require the State Laboratory of Hygiene to charge DNR a fee sufficient to reimburse the laboratory for the costs of providing laboratory services.

Under current law, general fund revenues are provided to the UW State Laboratory of Hygiene for lab services provided to DNR under a memorandum of understanding. The bill would transfer the State Laboratory of Hygiene from the UW System to the Department of Agriculture, Trade, and Consumer Protection. The bill would delete GPR funding relating to the

State Laboratory of Hygiene from the UW System and provide funding in DNR in a newly created GPR sum certain appropriation for DATCP charges for lab tests.

[Bill Sections: 487, 626, and 1225]

## Parks and Forestry

### 1. PARKS FUNDING AND FEE INCREASE

**Governor:** Delete \$4,668,800 GPR annually and 44.68 positions for operation of state parks and recreation areas and provide \$3,224,500 parks account SEG annually and 44.68 positions. In addition, increase annual state park and forest vehicle admission fees by \$3, and nightly state park and forest camping fees by \$2 as shown in the following table.

	Funding	Positions
SEG-REV	\$3,780,000	
GPR	- \$9,337,600	- 44.68
SEG	<u>6,449,000</u>	<u>44.68</u>
Total	- \$2,888,600	0.00

### State Park and Forest Admission and Camping Fees

<u>Vehicle Admissions</u>	<u>Current Law</u>	<u>Governor</u>	<u>Change</u>
<b>Resident</b>			
Annual	\$25.00	\$28.00	\$3
Additional Annual	12.50	15.50	3
Daily Auto	7.00	7.00	0
Daily Bus	10.00	10.00	0
Senior Annual	10.00	13.00	3
Senior Daily	3.00	3.00	0
One Hour Admission	5.00	5.00	0
<b>Nonresident</b>			
Annual	\$35.00	\$38.00	\$3
Additional Annual	17.50	20.50	3
Daily Auto	10.00	10.00	0
Daily Bus	14.00	14.00	0
One Hour Admission	5.00	5.00	0
<u>Camping Fees*</u>			
Resident, Per Night**	\$12.00 - 15.00	\$14.00 - \$17.00	\$2
Non-Resident, Per Night**	14.00 - 17.00	16.00 - 19.00	2

\*DNR may charge additional fees based on campground amenities.

\*\*The upper end of these ranges reflect \$3 per night higher fees for camping at the following places: Big Bay State Park; Black River State Forest (select campgrounds); Devil's Lake State Park; Copper Falls State Park; Council Grounds State Park; Governor Dodge State Park; Hartman Creek State Park; High Cliff State Park; Kohler-Andrae State Park; Mirror Lake State Park; Newport State Park; Pattison State Park; Northern Highlands-American Legion SF (select campgrounds); Peninsula State Park; Point Beach State Forest; Potawatomi State Park; and Willow River State Park.

Parks account SEG revenues are generated primarily by motor vehicle admission fees to state parks and camping site fees. The bill would increase annual state parks vehicle admission fees by \$3 and nightly state park and forest camping fees by \$2 [while the base statutory nightly camping fees would be increased by \$2 under the bill, the Department has authority under administrative rule to charge additional fees based on campground amenities (for example, \$5 per night for electricity)]. The administration estimates the increased fees will generate approximately \$1,890,000 (\$815,000 from vehicle admission stickers and \$1,075,000 from campsite fees) in annual increased revenues to the parks (\$1,350,000) and forestry (\$540,000) accounts beginning in fiscal year 2015-16.

1995 Act 27 eliminated the requirement that state park operations be funded equally from the parks account and the general fund. For 2014-15, approximately 28% of the state park \$16.7 million budget for direct operations is GPR supported (\$4.6 million) and approximately 72% is parks SEG-supported (\$12.1 million). The bill would remove all GPR support for parks operations. The \$1.4 million annual reduction in the parks operations budget under the bill would be related to supplies and services (\$969,100), LTE salary and fringe benefits (\$418,000), and permanent property (\$57,200).

[Bill Sections: 1037 thru 1046]

## 2. STATE PARK, FOREST, AND RIVERWAY ROADS

GPR	- \$4,000,000
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**Governor:** Delete \$2,000,000 GPR annually for state park, forest, and riverway road maintenance.

Under current law, \$2,000,000 GPR annually is provided in a continuing appropriation for state park and forest roads and roads in the lower Wisconsin state riverway. The Department is currently required to expend not less than one-third of the amounts from this appropriation in each fiscal year for the renovation, marking, and maintenance of a town or county highway located within the boundaries of a state park, state forest, or other property under the jurisdiction of DNR or for the renovation, marking, and maintenance of roads which DNR certifies are utilized by a substantial number of visitors to state parks, state forests, or other DNR properties. The bill would delete ongoing funding from the appropriation.

## 3. PARKS AND SOUTHERN FORESTS OPERATIONS

SEG	\$300,000
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**Governor:** Provide \$150,000 annually for limited-term employees, utilities, fleet expenses, and supplies to operate several new facilities and campgrounds at 14 state parks, four state recreation areas, three southern state forests and one state trail as follows [a technical correction is needed to provide the correct funding split between the parks account (\$115,000 annually) and forestry account (\$35,000 annually)]:



<u>Park/Recreation Area</u>	<u>Facilities</u>	<u>Annual Amount</u>
Amnicon Falls	Park Entrance & Visitor Station	\$5,000
Big Foot Beach	Toilet/Shower Building	3,000
Blue Mound	Gathering Center	5,000
	Park Entrance & Visitor Station	5,000
Buckhorn	New Campground (60 Units)	10,000
	2 Vault Toilets	5,000
	Toilet/Shower Building	3,000
	Dump Station	2,500
Chippewa Moraine State Recreation Area	Maintenance	3,000
Devil's Lake	3 Vault Toilets	7,500
	2 Toilet/Shower Buildings	6,000
Governor Thompson	Park Entrance & Visitor Station	5,000
	Maintenance	3,000
	Vault Toilet	2,500
Harrington Beach	Vault Toilet	2,500
	Accessible Cabin	1,500
Kettle Moraine State Forest - Lapham Peak Unit*	Snowmaking Equipment	5,000
	Lighted Ski Track	2,500
Kettle Moraine State Forest- Northern Unit*	Vault Toilet	2,500
Kettle Moraine State Forest- Southern Unit*	Boat Launch	5,000
	2 Toilet Buildings	4,000
	New Campsites	1,000
Lake Kegonsa	Park Entrance & Visitor Station	5,000
Lake Michigan Water Trail	Maintenance	3,000
Menominee River State Recreation Area	Maintenance	3,000
Mirror Lake	Dump Station	2,500
Peninsula	Boat Launch/Shore Fishing	3,000
Rib Mountain	Gathering Center	5,000
	Park Entrance & Visitor Station	5,000
Richard Bong State Recreation Area*	2 Vault Toilets	5,000
	Toilet/Shower Building	3,000
	ATV Trail	3,000
	Toilet Building	2,000
	Wolf Lake Dam	1,000
	Rocket Launch Facility	1,000
Sauk Prairie State Recreation Area	Maintenance	3,000
Straight Lake	Park Entrance & Visitor Station	5,000
	2 Vault Toilets	5,000
Willow River	Toilet/Shelter Building	3,000
Wyalusing	Toilet/Shower Building	<u>3,000</u>
Total		\$150,000

\*Funded from the forestry account.

#### 4. PARKS AND SOUTHERN FORESTS UTILITIES COSTS

SEG	\$360,800
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**Governor:** Provide \$180,400 annually (\$97,500 from parks and \$82,900 from forestry) to support increased costs associated with fuel and utilities at newer state park, trail and southern state forest properties. Since fiscal year 2000, the Department has added multiple properties to the state park (and trail) and southern forest system including six new state park and southern forest properties (Cross Plains State Park, Glacial Heritage Area-Conservation Park, Straight Lake State Park, Menominee River State Recreational Area, Sauk Prairie State Recreational Area, and Kettle Moraine Springs State Forest- Mukwonago River Unit), as well as the Hank Aaron State Trail, 76 state Ice Age Trail Areas and new facilities at multiple properties. In addition, electrified campsites have been added at several parks and southern forests, which have increased utility costs (2009 Act 28 increased the cap on electrical state park campsites maintained by the Department from 25% to 30%). From 2007 to 2014, parks and southern forests utility and fuel expenditures increased by \$304,000. Despite increased funding provided in the 2007-09 and 2009-11 biennial budgets, the Department expects a shortfall of \$180,400 annually in utility and fuel costs for the parks and southern forest system properties.

#### 5. PARKS AND SOUTHERN FORESTS GIS AND GPS

SEG	\$200,000
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**Governor:** Provide \$50,000 parks SEG and \$50,000 forestry SEG annually for additional LTE staff and equipment to perform geographical information system (GIS) and global positioning system (GPS) activities. The data would to be used to determine property boundaries, enhance master planning efforts, map facilities, and plan future land management actions.

#### 6. PARKS COMPUTERS

SEG	\$94,800
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**Governor:** Provide \$47,400 parks SEG in one-time funding in fiscal years 2015-16 and 2016-17 for the first two years of a four year master lease for the purchase of 37 tablet computers and associated equipment for parks law enforcement personnel. Current equipment is over five years old and has exceeded its warranty.

#### 7. FORESTRY EQUIPMENT MASTER LEASES

SEG	\$220,400
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**Governor:** Provide \$110,200 forestry SEG in one-time funding in fiscal years 2015-16 and 2016-17 for the first two years of four-year master leases for the purchase of field data recorders for forestry staff and tablet computers for forestry law enforcement personnel. Funding includes \$76,900 in each year for the purchase of 180 field data recorders and associated software for forestry staff to use to gather data electronically and input the data into existing databases. Currently, forestry staff utilize several different methods to collect field data. The recorders would provide a consistent method of data collection and management. Funding also includes \$33,300 each year for the purchase of 26 tablets and associated equipment for forestry law enforcement personnel.

## **8. FOREST FIRE PROTECTION GRANT APPROPRIATION**

**Governor:** Convert the forest fire suppression (forest fire protection) forestry account grant appropriation under s. 20.370(5)(by) of the statutes from an annual to a biennial appropriation.

DNR may award grants for up to 50% of the costs of purchasing fire resistant clothing and fire suppression supplies, equipment, training, and vehicles. Funds are available to cities, villages, towns, counties and fire suppression organizations that enter into a written agreement to assist DNR in the suppression of forest fires when requested. Approximately \$497,000 annually is currently available for the program (\$170,000 SEG and \$327,000 FED). Currently, as an annual appropriation, unencumbered SEG funds at the end of each fiscal year are lapsed to the balance of the forestry account. The bill would convert the SEG appropriation to biennial, where unencumbered funds at the end of the biennium would lapse to the balance of the forestry account.

[Bill Section: 634]

## **9. URBAN FORESTRY GRANT ELIGIBILITY**

**Governor:** Require DNR to award urban forestry grants to counties, cities, villages, towns, and nonprofit organizations for up to 50% of the cost of removing, saving, and replacing trees in urban areas that have been damaged by disease, infestation, or catastrophic storm events.

Under current law, the Department awards urban forestry grants to cities, villages, towns, counties, tribal governments and non-profit organizations for up to 50 percent of the cost of various projects, including tree management plans, tree inventories, brush residue projects, the development of tree management ordinances, tree disease evaluation, public education relating to trees in urban areas and other related projects. Under administrative rule, the minimum grant is \$1,000 and the maximum grant is \$25,000. DNR may also award grants under the urban forestry grant program to counties, cities, villages, towns, nonprofit organizations, and tribal governments for the costs of removing, saving, and replacing trees that have been damaged by catastrophic storm events in urban areas if the Governor has declared an emergency. No match is required for storm emergency grants.

The bill would limit urban forestry grants to counties, cities, villages, towns, and nonprofit organizations for up to 50% of the cost of removing, saving, and replacing trees in urban areas that have been damaged by disease, infestation, or catastrophic storm events.

[Bill Sections: 972 and 973]

## **10. RELOCATION OF DIVISION OF FORESTRY HEADQUARTERS PLAN**

**Governor:** Require the Department of Natural Resources to develop a plan to move the headquarters of the Division of Forestry from the City of Madison to a northern location in Wisconsin. Specify that the plan must provide, in detail, the costs of relocating the headquarters,

a timeline for implementing the relocation, and a list of options for northern locations in Wisconsin. Require the plan to be completed in time to be included in the DNR 2017-19 biennial budget request.

[Bill Section: 9132(1)]

## 11. MANAGED FOREST LAW TIMBER CUTTING NOTICES

	Funding	Positions
SEG	- \$649,000	- 4.00

**Governor:** Delete 4.0 positions and \$324,500 forestry SEG annually. Further, specify that an owner who intends to cut merchantable timber on managed forest land (MFL) is not required to obtain approval from DNR if the owner is required under the terms of an approved management plan to cut merchantable timber and a cooperating forester provided the required notice of intent to cut to the Department. Also, specify that, if a cooperating forester submits the timber cutting notice, all cutting specified in the notice must begin within one year after the date on which the notice is filed. In addition, while not included in the bill, the administration indicates they have directed DNR to allow cooperating foresters to complete the natural heritage review inventory process required before timber harvests. DNR foresters currently perform this review.

Current law requires a landowner with land enrolled in the MFL program who intends to cut merchantable timber to file a notice of intent to cut the timber and request DNR approval of the proposed cutting. All cutting specified in the notice is required to begin within one year after the date the proposed cutting is approved. The bill would provide that, if the cutting is required under the terms of an MFL management plan, the owner is not required to obtain DNR approval of the cutting if the required notice of the intent to cut the timber is provided by a cooperating forester, and would require all cutting specified in that notice to begin within one year after the date on which the notice was filed. Under administrative rules, cooperating foresters must apply to DNR and, if approved, enter into a cooperating forester agreement with the Department. To qualify, cooperating foresters are required to have a bachelor's or higher degree in forestry from a school with an approved forestry curriculum and must complete at least 10 hours of DNR approved training annually.

Also, currently, prior to any land management activity, the Department reviews data from the natural heritage inventory to determine whether there may be any endangered or threatened species present for which an incidental take permit or other actions may be required (the natural heritage inventory program maintains data on the locations and status of rare species, natural communities and natural features throughout Wisconsin). For timber harvests, the review is currently performed by DNR foresters. The administration estimates that the shift of certain cutting notices and natural heritage inventory review prior to timber cutting from DNR foresters to cooperating foresters would result in a workload reduction of approximately 4.0 FTE.

[Bill Sections: 2527 thru 2530]

## Fish, Wildlife, and Recreation

### 1. WISCONSIN WALLEYE INITIATIVE FUNDING ADJUSTMENT

GPR	- \$2,000,000
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**Governor:** Delete \$1 million GPR annually originally provided for walleye population maintenance and enhancement grants (infrastructure/capacity grants) to municipal fish hatcheries. The grant recipients are contractually obligated to sell an agreed upon number of large walleye fingerlings back to DNR for three years after their project is completed (contingent on available funding).

#### Wisconsin Walleye Initiative Funding

	2013 Act 20		Governor		
		Annually Beginning in 2014-15	Annually Beginning in 2015-16	Annual Funding Adjustment	Source
	<u>2013-14</u>				
Hatchery Operations	\$626,000	\$1,230,300	\$1,230,300	\$0	GPR
Population Maintenance and Enhancement Grants	1,000,000	1,000,000	0	-1,000,000	GPR
Contracts	0	500,000	500,000	0	GPR
UW Extension Private Fish Farms	160,000	0	0	0	GPR
Tribal Youth Program	<u>250,000</u>	<u>250,000</u>	<u>250,000</u>	<u>0</u>	GPR
Total	\$2,036,000	\$2,980,300	\$2,080,300	-\$1,000,000	GPR

### 2. REPEAL CAR-KILLED DEER APPROPRIATIONS

GPR	- \$701,400
SEG	<u>- 701,400</u>
Total	- \$1,402,800

**Governor:** Repeal the appropriations for the removal and disposal of car-killed deer from highways and delete \$350,700 GPR and \$350,700 SEG annually.

Under current law, DNR contracts for the removal and disposal of car-killed deer from highways. Beginning with 1997 Act 27, 50% of these funds are from the fish and wildlife account and 50% are from GPR. The program is currently funded at \$701,400 annually (\$350,700 each from GPR and SEG).

[Bill Sections: 624 and 625]

### 3. CONSERVATION WARDEN OVERTIME

SEG	\$361,800
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**Governor:** Provide \$180,900 annually for conservation warden overtime costs.

Expenditure authority would be provided as follows:

	<u>Annual Amount</u>
Conservation Fund:	
Fish and Wildlife Account	\$138,800
Boat Account	21,900
ATV Account	9,400
Water Resources Account	2,400
Environmental Fund	<u>8,400</u>
Total	\$180,900

#### 4. LAW ENFORCEMENT COMPUTERS

SEG	\$595,000
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**Governor:** Provide \$297,500 in 2015-16 and 2016-17, on a one-time basis, for the first two years of a four-year master lease for 225 tablet computers and associated equipment for law enforcement wardens (including all permanent credentialed conservation wardens and deputy warden water guards) and seven tablet computers and associated equipment for property managers who perform law enforcement work on certain flowages, boat access sites, and the Lower Wisconsin State Riverway. The tablet computers would replace the current laptops which were funded through a four-year master lease under the last two biennial budgets. Expenditure authority would be provided as follows:

	<u>Annual Amount</u>
Conservation Fund:	
Fish and Wildlife Account	\$222,800
Boat Account	34,300
ATV Account	14,700
Forestry Account	4,000
Water Resources Account	3,800
Parks Account	600
Environmental Fund	<u>17,300</u>
Total	\$297,500

#### 5. RECREATIONAL VEHICLE FUEL TAX ESTIMATES

SEG	\$168,500
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**Governor:** Provide \$150,100 SEG in 2015-16 and \$18,400 SEG in 2016-17 for estimates of the revenue transferred from the transportation fund to appropriations from the segregated snowmobile and all-terrain vehicle (ATV) accounts of the conservation fund. The recreational vehicle fuel tax transfer is used for a portion of state trail aid grants and is based on the current fuel tax rate and the estimated number of registered snowmobiles, ATVs, and utility terrain vehicles (UTVs).

	2015-16			2016-17		
	<u>Base</u>	<u>Change</u>	<u>Total</u>	<u>Base</u>	<u>Change</u>	<u>Total</u>
Snowmobile Transfer	\$5,076,900	\$389,000	\$5,465,900	\$5,076,900	\$279,700	\$5,356,600
ATV Transfer	1,908,100	-312,300	1,595,800	1,908,100	-334,700	1,573,400
UTV Transfer	<u>65,700</u>	<u>73,400</u>	<u>139,100</u>	<u>65,700</u>	<u>73,400</u>	<u>139,100</u>
	\$7,050,700	\$150,100	\$7,200,800	\$7,050,700	\$18,400	\$7,069,100

It should be noted that there is an error in the ATV transfer calculation under the bill.

## 6. ANTIQUE SNOWMOBILE REGISTRATIONS

SEG-REV	\$240,000
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**Governor:** Specify that antique snowmobile registrations be valid for three years beginning with registrations issued on the effective date of the bill. In addition, specify that there is no fee for a trail use sticker issued for a snowmobile that has a model year that is at least 35 years earlier than the year in which the trail use sticker is issued.

Under current law, a fee of \$30 is assessed for each snowmobile registered for general use in Wisconsin. Through fiscal year 2014-15, the registration is valid for two years. Snowmobiles registered in other states or countries need not be registered in Wisconsin if they are in the state for a period of less than 15 consecutive days. Effective July 1, 2015, a \$30 snowmobile registration fee is valid for three years. Prior to 2014, the owner of a snowmobile that had a model year of 1966 or earlier could register the snowmobile with DNR as an antique snowmobile for a one-time \$20 registration fee (the snowmobile was exempt from re-registration while under the same ownership). Effective April 10, 2014, current law allows registration of snowmobiles as antique snowmobiles, if they are at least 35 years old, for an initial fee of \$20 and a renewal fee of \$5 every two years. The bill would extend the registration to a three-year period to be consistent with other snowmobile registrations (the initial registration fee would remain \$20, with a \$5 renewal fee every three years). In addition, effective July 1, 2015, most snowmobiles operated on a public snowmobile corridor in Wisconsin are required to display an annual trail use sticker issued by the Department, regardless of whether the snowmobile is registered in Wisconsin. However, there is no fee for a trail use sticker issued for a snowmobile that is registered in Wisconsin and that has a model year that is at least 30 years earlier than the year in which the trail use sticker is issued. The bill would modify this to a model year that is at least 35 years earlier than the year of issuance to be consistent with the antique snowmobile registration requirement. The administration estimates these changes would result in increased revenue to the snowmobile account beginning in 2015-16 of approximately \$120,000 annually (reflecting an increase of \$158,000 in annual snowmobile trail pass revenue and a decrease of \$38,000 annually in registration revenues).

[Bill Sections: 4356, 4357, and 9332(1)]

## 7. GINSENG LICENSE REVENUES AND FUNDING

**Governor:** Transfer the deposit of revenues from wild ginseng harvest and dealer licenses from the endangered resources account to the fish and wildlife account of the conservation fund. In addition, delete \$25,000 SEG annually in LTE salaries and fringe benefits from an endangered resources appropriation and provide the same amount in a conservation enforcement appropriation (based on the annual average of ginseng dealer and harvester license revenues collected since fiscal year 2001-02).

[Bill Section: 620]

## Environmental Quality

### 1. DAM SAFETY BONDING

BR	\$4,000,000
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**Governor:** Provide \$4,000,000 in GPR-supported general obligation bonding authority for dam safety grants. No specific estimate of debt service payments is made for the biennium (debt service on \$4 million in general obligation bonds could be expected at roughly \$280,000 annually for 20 years once all bonds are issued).

DNR administers the municipal dam safety grant program under s. 31.385 of the statutes. The program provides matching grants to counties, cities, villages, towns and public inland lake protection and rehabilitation districts for the repair, reconstruction, or removal of municipal dams. To qualify for a grant, the locality must own a dam that has been inspected and be under a DNR directive to repair or remove the dam. Dam safety grants may also be awarded to remove abandoned dams or to any dam owner to voluntarily remove their dam. To date, a total of \$24.1 million in bonding revenues for dam safety grants has been authorized by the Legislature for this program, including \$4 million in each of the last three biennia.

[Bill Section: 873]

### 2. WETLAND DATABASE ENHANCEMENTS

SEG	\$70,000
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**Governor:** Provide \$70,000 water resources SEG in one-time funding in 2015-16 for upgrades to the waterway and wetland permits database (WWPDB). The WWPDB is DNR's database for storing data on waterway permits issued under Chapter 30 (Navigable Waters) of the statutes and wetland permits issued under Chapter 281 (Water Resources) of the statutes. The database also holds data for non-permit items such as jurisdictional determinations, navigability, ordinary high water mark determinations, and wetland delineations. Documents associated with these non-permit items include delineation reports, photos, maps, and associated correspondence. There is currently no centralized electronic storage for these documents. Funding would be used



to provide 1,000 hours of information technology contractor time to add capacity for non-permit document storage to the WWPDB. Data housed in the WWPDB is made available to the public via the Surface Water Data Viewer on the Department's website.

### 3. RIVER PROTECTION GRANT APPROPRIATION

**Governor:** Convert the river protection grant appropriation under s. 20.370(6)(av) of the statutes from an annual to a biennial appropriation and remove the requirement that any unencumbered balance in the appropriation at the end of each fiscal year be transferred to the lake protection grant appropriation.

A river protection grant program was created in 1999 Act 9. Currently \$289,500 annually from water resources SEG is available, with any unencumbered funding at the end of a fiscal year being transferred to the lake protection grant appropriation. Under the bill, as a biennial appropriation, any unencumbered funds in the river protection grant appropriation at the end of a biennium would lapse to the balance of the water resources (motorboat gas tax) account.

[Bill Section: 638]

### 4. NONPOINT PROGRAM EXPENDITURES

GPR	- \$400,000
SEG	- 3,166,400
Total	- \$3,566,400

**Governor:** Reduce nonpoint source water pollution abatement grants by \$200,000 GPR annually. Also, reduce expenditure authority from the nonpoint account of the environmental fund by \$1,583,200 SEG each year, including \$813,200 SEG from urban nonpoint source (UNPS) water pollution and storm water management grants, and \$770,000 SEG from nonpoint source water pollution abatement contracts. The following table summarizes the changes:

**DNR Nonpoint Program Funding Changes -- AB 21 / SB 21**

<u>Appropriation</u>	<u>Fund Source</u>	<u>Base (Annual)</u>	<u>Bill (Annual)</u>	<u>Annual Change</u>
Nonpoint source grants	GPR	\$200,000	\$0	-\$200,000
Nonpoint source contracts	SEG	997,600	227,600	-770,000
Urban nonpoint source grants	SEG	<u>1,313,200</u>	<u>500,000</u>	<u>-813,200</u>
	Total	\$2,510,800	\$727,600	-\$1,783,200

DNR has customarily allocated GPR nonpoint source grant funds toward non-structural practices required of projects under the rural targeted runoff management (TRM) program. Urban nonpoint source SEG grants typically are awarded to planning projects to address current or future urban runoff management or treatment needs for a municipality or group of municipalities. UNPS planning projects may be eligible for up to a 70% state cost share not to exceed \$85,000. Under both the TRM and UNPS programs, GPR and SEG funds are intended to support grant-funded activities not directly implementing specific structural projects. Non-

structural projects typically would be unable to use bonding authority provided for the programs, as the Wisconsin Constitution generally requires bond proceeds to support structural improvements.

Funding for nonpoint source contracts is distributed to other state agencies or nonprofit organizations for research, education or technical assistance activities related to nonpoint source water pollution abatement. Section 281.65(4g) of the statutes requires that at least \$500,000 per fiscal year must be allocated to the University of Wisconsin-Extension for contracts for educational and technical assistance regarding nonpoint source water pollution abatement. The bill would not change this requirement, although total expenditure authority would be less than this amount.

Nonpoint SEG-related provisions are intended to align nonpoint account expenditures with expected revenues to the account in 2015-17. The administration indicates DNR and the Department of Agriculture, Trade and Consumer Protection (DATCP) will be directed to reduce nonpoint SEG-funded operations appropriations by 10% each year during the 2015-17 biennium. DNR would be appropriated nonpoint SEG of approximately \$2.25 million each year for operations, meaning the agency's portion of the reduction would be approximately \$450,000 over the biennium. Additional actions affecting nonpoint account expenditures and revenues are described under the Department of Agriculture, Trade and Consumer Protection.

## 5. RURAL NONPOINT SOURCE BONDING

BR	\$7,000,000
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**Governor:** Provide \$7 million in SEG-supported general obligation bonding for rural nonpoint source water pollution abatement grants. Bond proceeds support the targeted runoff management (TRM) program and provide for the installation of structures in rural settings to improve water quality by preventing soil erosion and animal waste runoff. State funding under TRM grants typically may fund 70% of eligible project costs, up to a cap of \$150,000 or \$1 million, depending on the scope of the project. Bonding authority also may be disbursed as grants under a separate program to address animal waste runoff only from animal feeding operations that have been issued a notice of discharge (NOD) or notice of intent (NOI) to issue a notice of discharge.

The last four biennial budget acts have each authorized \$7 million in combined additional bonding for the TRM and NOD/NOI programs. Principal and interest payments on the bonds are paid from the nonpoint account of the environmental fund. This debt service is budgeted at \$1.5 million SEG in 2015-16 and at \$1.7 million SEG in 2016-17.

[Bill Section: 870]

## 6. URBAN NONPOINT SOURCE BONDING

BR	\$5,000,000
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**Governor:** Provide \$5 million in SEG-supported general obligation bonding for the urban nonpoint source and storm water management (UNPS) and municipal flood control and riparian restoration (MFC) programs. UNPS program bonds support structural projects to improve state

surface water quality by managing storm water runoff in urban settings. The MFC program provides funding for flood-control or flood-proofing projects in urban settings, including property acquisition and structure removal. UNPS construction projects typically are eligible for 50% state funding up to \$150,000. MFC projects are generally eligible for 70% state funding, up to 20% of the amount available each two-year grant cycle. DNR determines allocations to each program over the course of the biennium.

The 2013-15 budget act authorized \$5 million in new joint bonding authority for the programs, while \$6 million was provided in each of the three earlier biennial budget acts beginning with 2007-09. Principal and interest payments on bonds issued for the UNPS and MFC programs are supported by the nonpoint account of the environmental fund. Debt service is estimated at \$3.1 million SEG in 2015-16 and at \$3.2 million SEG in 2016-17.

[Bill Section: 871]

## 7. BALLAST WATER DISCHARGE FEES

PR-REV	\$259,500
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**Governor:** Repeal the December 31, 2015, sunset on ballast water discharge permit fees, making the fees permanent. Estimate revenue of approximately \$259,500 in the biennium (\$86,500 for the last six months of 2015-16 and \$173,000 in 2016-17) that would not be collected under current law. The fees are deposited in a program revenue appropriation for administration of the ballast water discharge program.

Under 2009 Act 28, DNR is authorized to issue a general permit authorizing a vessel that is 79 feet or greater in length to discharge ballast water into the waters of the state. A general permit authorizes discharges from specified categories or classes of point sources. DNR issued a general permit effective February 1, 2010, for large ships that travel between Great Lakes ports, that regulates the discharge of ballast water into the Great Lakes. The five-year permit expired on January 31, 2015. DNR is in the process of revising the permit and plans to reissue it in the spring of 2015. A person is required to pay a \$1,200 application fee for a vessel to be covered by the general permit, and an annual fee of \$345 to be paid upon initial coverage under the permit, and annually thereafter.

In 2013-14, DNR collected \$117,900 in program revenue from the fees, including \$34,100 from application fees, and \$83,800 from annual fees. Under the bill, this program would continue at \$312,900 PR annually with 3.0 PR positions.

[Bill Section: 4203]

## 8. ENVIRONMENTAL MANAGEMENT ACCOUNT OVERVIEW

The segregated environmental management account provides funding for: (a) recycling financial assistance to local governments; (b) DNR administration of contaminated land, brownfields cleanup, and recycling programs, including staff in remediation and redevelopment, solid waste management, air management, groundwater management, and central administrative

programs; (c) brownfields and well compensation grant programs; (d) debt service costs for general obligation bonds issued for state-funded cleanup of contaminated land and sediment, a former point source water pollution abatement grant program and for DNR administrative facilities; (e) state-funded cleanup of contaminated properties where there is no responsible party able or willing to pay for the cleanup; (f) the UW System Bioenergy Initiative; (g) certain environmental and recycling programs in DATCP, the UW System, and the Departments of Corrections, Health Services, and Military Affairs; and (h) remediation of specific sites using moneys received under court-approved settlement agreements or orders (primarily for Fox River cleanup). In the 2013-15 biennium, approximately 88% of revenue to the environmental management account is anticipated to be received from solid waste tipping fees totaling \$9.64 per ton (out of state tipping fees totaling \$12.997 per ton). The remaining 12% of revenues include a transfer from the segregated petroleum inspection fund, several license and other environmental fees, and revenues received for designated purposes.

**Governor:** Major changes that would reduce overall expenditures of environmental management account SEG by approximately \$8.3 million for the biennium are shown in the following table, and are described in separate entries under DNR, the Department of Corrections, and the UW System. In addition to the reductions shown in the table, the Executive Budget Book states that the Governor recommends lapsing \$2 million in each year from annual appropriations funded from the environmental management account to ensure a positive account balance.

#### **Environmental Management Account Expenditures - Change to Base**

	<u>2015-16</u>	<u>2016-17</u>
DNR Reduce Recycling Grants to Local Governments	-\$4,000,000	\$0
DNR Shift GPR Debt Service to SEG	4,900,700	0
DNR Debt Service Reestimate	-237,700	-571,300
DNR Position Reductions: 1.0 Recycling and 0.5 Business Support	-129,800	-129,800
DNR Law Enforcement Equipment and Overtime	25,700	25,700
DNR Environmental Enforcement	300,000	300,000
DNR Transfer Private Onsite Wastewater Treatment System Funding from DSPS	395,100*	790,100*
Corrections - Eliminate funding for Computer Recycling	-256,200	-256,200
UW System - Eliminate funding for UW Bioenergy Initiative	-4,069,100	-4,069,100
UW System - Eliminate funding for Extension Recycling Education	-394,100	-394,100
UW System - Eliminate funding for Solid Waste Research and Experiments	-156,100	-156,100
UW System - Eliminate funding for Environmental Education from Environmental Assessments	<u>-130,500</u>	<u>-130,500</u>
Total - Major Items	-\$3,752,000	-\$4,591,300

\*Revenue associated with this program totals approximately \$814,000 in 2015-16 and \$1,629,000 in 2016-17.

## **9. CONTAMINATED SEDIMENT BONDING**

BR	\$5,000,000
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**Governor:** Provide \$5,000,000 BR to increase, from \$32 million to \$37 million, the total

amount of SEG-supported general obligation bonds authorized to pay for a portion of the costs of removal of contaminated sediment from certain water bodies. Currently, the cleanup must be from Lake Michigan or Lake Superior or their tributaries. The bill would expand eligible uses of the bonding to include projects to remove contaminated sediment from any waters of the state, if, as under current law, the project is in a water body that DNR has identified, under the federal Clean Water Act, as being impaired and the source of the impairment is contaminated sediment.

Debt service costs paid from the segregated environmental management account of the environmental fund totaled \$1,410,900 in 2013-14, and are estimated at \$1.7 million in 2015-16, and \$2.1 million in 2016-17.

[Bill Sections: 872, 4200, and 4201]

#### 10. MUNICIPAL AND COUNTY RECYCLING GRANTS

SEG	- \$4,000,000
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**Governor:** Delete \$4,000,000 environmental management account SEG in 2015-16 to reduce funding for the municipal and county recycling grant program from \$19,000,000 to \$15,000,000. The bill would maintain the current funding amount of \$19,000,000 for 2016-17. The program was created in 1989 Act 335 to provide grants to responsible units of local government for expenses related to operating DNR-approved effective recycling programs and complying with landfill bans on recyclable materials. The bill would maintain the current \$1,000,000 annually for the recycling consolidation grant program that provides additional recycling grant funds for certain eligible local governments. In 2013-14, DNR awarded \$20.0 million for the two programs to 1,024 local government grantees, equaling 17.5% of estimated net eligible recycling costs of \$114.2 million. The grant award averaged \$3.51 per capita, but varied substantially by municipality.

#### 11. CONVERT POLLUTION ABATEMENT DEBT SERVICE FROM GPR TO SEG ENVIRONMENTAL MANAGEMENT ACCOUNT

GPR	- \$4,900,700
SEG	<u>4,900,700</u>
Total	\$0

**Governor:** Shift \$4,900,700 in 2015-16 from GPR to environmental management account SEG to pay debt service costs for bonds issued under the former water pollution abatement grant program that provided grants to municipalities for wastewater treatment system construction from 1978 to 1990. In addition, convert the SEG appropriation from sum certain to sum sufficient. 2009 Act 28 created a sum certain appropriation in the environmental management account to be used beginning in 2010-11 for \$8.0 million annually in debt service costs formerly paid from GPR. Currently, the first \$8.0 million in annual debt service costs is paid from the environmental management account, and the remainder is paid from a GPR sum sufficient appropriation. Under the bill, debt service payments for this appropriation would be estimated at \$12.9 million SEG in 2015-16, and \$7.4 million SEG in 2016-17. Estimated expenditures for 2014-15 are \$9.9 million GPR and \$8.0 million SEG. While the bill would not repeal the GPR sum sufficient debt service appropriation, expenditures would be estimated at \$0.

[Bill Section: 640]

## 12. TRANSFER PRIVATE ONSITE WASTEWATER TREATMENT SYSTEM REGULATION FROM DSPS

Funding Positions		
SEG	\$1,185,200	9.00
SEG-REV	\$2,502,000	

**Governor:** Provide \$395,100 in 2015-16 and \$790,100 in 2016-17 with 9.0 positions to transfer regulation of private onsite wastewater treatment systems (POWTS) from DSPS to DNR effective January 1, 2016. POWTS means a sewage treatment and disposal system serving a single structure with a septic tank and soil absorption field located on the same parcel as the structure. The administration estimates associated revenue would total approximately \$2,502,000, including \$834,000 in 2015-16 and \$1,668,000 in 2016-17, that is currently received by DSPS as program revenue for sanitary permits and private sewage system plan reviews, and is intended to be transferred to DNR to be deposited in the segregated environmental management account of the environmental fund. The bill would need to be amended to accomplish the transfer of revenue. (See the entry under "Safety and Professional Services" for a description of the deleted funding under DSPS, and a description of the transferred program.)

[Bill Sections: 545, 627, 3452 thru 3455, 3457, 3458, 3460 thru 3472, 3474, 3476 thru 3481, 3948, 4114, 9138(4), and 9452(1)]

## 13. ENVIRONMENTAL ENFORCEMENT

SEG	\$600,000
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**Governor:** Provide \$300,000 environmental management account SEG annually for environmental enforcement of the hazardous substances spills program under s. 292.11 and groundwater activities under Chapter 160 of the statutes. The funding would be provided for salaries, including fringe benefits at the overtime rate. The appropriation has base funding of \$1,016,800 with 8.08 positions.

## 14. PECFA PROGRAM SUNSET

**Governor:** Sunset eligibility for the petroleum environmental cleanup fund award (PECFA) program by specifying that a person is not eligible for PECFA reimbursement if the person: (a) did not notify DNR of the discharge and the potential for submitting a PECFA claim before February 3, 2015; and (b) does not submit a claim for the reimbursement of eligible costs before July 1, 2017.

The PECFA program reimburses owners for a portion of the cleanup costs of discharges from petroleum product storage systems (primarily gas stations) and home heating oil systems. The program is funded from a portion of a 2¢ per gallon petroleum inspection fee, which is deposited in the segregated petroleum inspection fund. The bill would maintain base funding of \$4,550,000 each year, in a biennial appropriation. In 2013-14, DNR paid PECFA awards totaling \$4.8 million. The program first paid awards in 1988, and has paid a cumulative total of \$1.53 billion for partial cleanup at 13,300 occurrences (a contiguous contaminated area resulting from one or more discharges of petroleum products).

[Bill Sections: 4212 and 4213]

## 15. PECFA REVENUE OBLIGATION RETIREMENT

**Governor:** Specify that if any moneys lapse from the PECFA award appropriation at the end of 2016-17, the Secretary of the Department of Administration shall ensure that an amount equal to the amount of the lapse is expended from the petroleum inspection fund, no later than December 31, 2017, to pay outstanding principal on variable rate PECFA revenue obligations. Under current law, DOA can use any undesignated petroleum inspection fund balances at any time to pay additional debt service beyond the minimum required amounts.

The state issued \$387 million in PECFA revenue obligations between 2000 and 2008 to pay PECFA claims. The obligations are paid from the petroleum inspection fund, which receives revenue from the 2¢ per gallon petroleum inspection fee imposed on petroleum products brought into the state. As of January 1, 2015, the total amount of outstanding revenue obligations (the amount the state owes in principal) was \$139.1 million. It is anticipated the remaining balance will be \$71.2 million on July 1, 2017, with the state paying off all currently outstanding long-term debt, and continuing to make interest-only payments on short-term variable rate obligations, as it has done for the past several years. The estimated minimum amounts of debt service are \$30.3 million in 2014-15, \$28.6 million in 2015-16, and \$13.2 million in 2016-17.

[Bill Section: 9132(3)]